

## Message Text

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12  
ACTION SS-25

INFO OCT-01 ISO-00 SSO-00 NSCE-00 /026 W  
----- 090292

O R 160910Z AUG 75  
FM AMEMBASSY TOKYO  
TO SECSTATE WASHDC NIACT IMMEDIATE 2539  
INFO USLO PEKING  
USMISSION NATO BRUSSELS  
USMISSION USUN NEW YORK

C O N F I D E N T I A L SECTION 1 OF 3 TOKYO 11412

EXDIS

E.O. 11652: GDS  
TAGS: OREP (PERCY, CHARLES), CH  
SUBJ: CODEL PERCY: CHINA TRIP: INITIAL OBSERVATIONS

REF: PEKING 1553

CODEL PERCY DURING STOPOVER YOKOTA AFB REQUESTED  
EMBASSY TO PASS FOLLOWING MESSAGE FROM SEN PERCY,  
SEN JAVITS, SEN PELL, SEN STEVERSON,  
CONGRESSMAN FINDLEY, CONGRESSMAN HECKLER, CONGRESSMAN  
MC CLOSKEY, AND DR. JOHN LEWIS TO THE WHITE HOUSE  
(PRESIDENT, NSC ET AL), THE SECRETARY OF STATE, AND INFO POSTS  
LISTED ABOVE. SENATOR PERCY WOULD ALSO APPRECIATE A COPY BEING  
PASSED TO NADINE JACOBSON OF HIS OFFICE (TEL: 202-654-6488).  
BEGIN TEXT CONFIDENTIAL MESSAGE TO SECSTATE:  
OUR DELEGATION TODAY COMPLETED INTENSELY INTERESTING  
AND WE HOPE SUCCESSFUL TWO-WEEK TRIP  
TO THE PEOPLE'S REPUBLIC OF CHINA. IT VISITED SEVEN  
CITIES AND ENVIRONS IN NORTH AND EAST CENTRAL CHINA,  
SOME OF WHICH HAD NOT PREVIOUSLY BEEN OPENED TO  
AMERICAN DELEGATIONS. WE HELD EXTENSIVE DISCUSSIONS  
WITH VICE PREMIER TENG HSIAO-PING AND OTHER GOVERNMENT  
OFFICIALS.  
IN RESPECT TO THE FUTURE OF UNITED STATES-CHINA RELATIONS,  
WE HAVE THESE INITIAL OBSERVATIONS TO BE  
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FULLY SUPPLEMENTED IN OUR FORTHCOMING REPORT:  
1. THE CHINESE EMPHASIZED THEY DO EXPECT  
PRESIDENT FORD TO VISIT CHINA THIS FALL AND THAT HE  
WILL BE WARMLY WELCOMED. THE AGENDA WILL BE ESSENTIALLY

THE PRESIDENT'S AND NEED NOT INCLUDE TAIWAN. THE VISIT IS IMPORTANT TO THEM.

2. THERE IS WIDESPREAD SUSPICION OF THE HELSINKI CONFERENCE. WE WERE ASKED REPEATEDLY: "WHICH DO YOU CONSIDER MORE IMPORTANT: FORD'S VISIT TO HELSINKI OR TO CHINA?"

3. THE CHINESE APPEAR TO HAVE MODERATED AND EXTENDED SLIGHTLY THEIR POSITION ON ARMS CONTROL. THEY NO LONGER STATE THAT "THE SUPERPOWERS MUST WITHDRAW FROM ABROAD ALL THEIR ARMED FORCES." THEY HAVE CALLED FOR THE ESTABLISHMENT OF NUCLEAR FREE ZONES FROM THE MIDDLE EAST TO SOUTHEAST ASIA. THEY AFFIRMED THEIR HOPE THAT THE U.S. WILL CONTINUE ITS STRONG SUPPORT OF NATO.

4. THE CHINESE ARE INCREASING THE ROLE OF THE CIVILIAN MILITIA IN MAINTAINING ORDER AND SECURITY AND IN SOME AREAS HAVE SHIFTED TO DEPENDENCE ON THE REGULAR MILITIA FOR DEFENSE.

5. WITH RESPECT TO THE KOREAN PENINSULA, WE USED EVERY OCCASION AT EVERY LEVEL TO EMPHASIZE OUR TREATY RELATIONS WITH SOUTH KOREA AS CONFIRMED BY THE SENATE. WE FURTHER NOTED THAT WE CONSIDER IT OUR OBLIGATION TO USE OUR INFLUENCE TO RESTRAIN PARK FROM ADVENTUROUS MOVES IN THE NORTH, AND WE WOULD EXPECT CHINA TO DO EVERYTHING IN ITS POWER TO RESTRAIN THE NORTH IN THE USE OF MILITARY FORCE. THE CHINESE STATED THAT KOREA "SHOULD BE UNIFIED AND SHOULD HAVE PEACE AND THIS IS THE POLICY THAT WE SUPPORT."

6. IN TERMS OF NATIONAL PRIORITIES, THE CHINESE SEEM TO BE CONCENTRATING ON INTERNAL ECONOMIC DEVELOPMENT. WHILE NOT PREOCCUPIED WITH EXTERNAL TRADE ISSUES, CHINA'S LEADERS SEEM INTERESTED IN RECTIFYING INBALANCES IN TRADE OVER A REASONABLE PERIOD OF TIME WITH THE U.S. AND APPRECIATED OUR INTEREST IN THIS OBJECTIVE. WE BELIEVE THEY WOULD WELCOME CONSTRUCTIVE ACTIONS TOWARD THIS END.  
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7. FOLLOWING TALKS WITH PROVINCIAL AND LOWER-LEVEL LEADERS, WE BELIEVE THE POSSIBILITY MAY EXIST FOR LATER U.S.-CHINESE MUTUAL COOPERATION "HERE ON EARTH" INCLUDING COOPERATION IN SUCH AREAS AS FLOOD CONTROL AND MEDICAL ASSISTANCE. AS SUCH COOPERATION DEVELOPS, AREAS NOW QUITE UNEXPECTED AND UNEXPLORED BETWEEN THE TWO NATIONS MIGHT DEVELOP AND MIGHT EVEN BE MORE BROADLY BENEFICIAL TO THE PEOPLES OF DEVELOPING COUNTRIES. HOWEVER, HIGHER LEVEL OFFICIALS ARE SKEPTICAL AND WANTED NO PUBLIC MENTION OF THIS SO WE CONFINED COMMUNIQUE TO BILATERAL RELATIONS.

8. CHINESE LEADERS RESPONDED POSITIVELY TO THE REQUEST FOR A VISIT OF CONGRESSWOMEN AND HAVE

HAD FOLLOW-UP DISCUSSIONS ON THE WOMEN WHO MIGHT  
PARTICIPATE IN FUTURE DELEGATIONS.

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ACTION SS-25

INFO OCT-01 ISO-00 SSO-00 NSCE-00 /026 W

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O R 160910Z AUG 75

FM AMEMBASSY TOKYO

TO SECSTATE WASHDC NIACT IMMEDIATE 2540

INFO USLO PEKING

USMISSION NATO BRUSSELS

USMISSION USUN NEW YORK

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9. IN THE AREAS WE VISITED, CROP YIELDS ARE  
EXPECTED TO BE "QUITE" HIGH THUS REDUCING THE NEED  
FOR OPEN MARKET FOOD PURCHASES THIS YEAR.  
THE FOLLOWING IS THE TEXT OF OUR UNANIMOUSLY  
ADOPTED COMMUNIQUE FROM SHANGHAI AUTHORIZED FOR  
RELEASE 6PM ETD, AUGUST 17, 1975. PLEASE USE  
YOUR OWN JUDGMENT CONCERNING WHAT, IF ANYTHING, IS  
TRANSMITTED IN ADVANCE TO THE PEOPLE'S REPUBLIC OF  
CHINA LIAISON OFFICE IN WASHINGTON AND MISSION  
AT THE UN OF THIS MESSAGE TO YOU AND COMMUNIQUE.  
END TEXT CONFIDENTIAL MESSAGE TO SECSTATE.  
BEGIN TEXT OF DEPARTURE COMMUNIQUE.  
SHANGHAI, AUGUST 16, 1975, FOR RELEASE AFTER  
SUNDAY, AUGUST 17, 1975, 6PM EDT - THE SEVENTEEN  
MEMBERS OF THE SEVENTH UNITED STATES CONGRESSIONAL  
DELEGATION TO VISIT THE PEOPLE'S REPUBLIC OF CHINA  
LEFT TODAY FOR HOME AFTER A THIRTEEN-DAY VISIT AT  
THE OFFICIAL INVITATION OF THE CHINESE PEOPLE'S  
INSTITUTE OF FOREIGN AFFAIRS. SENATOR CHARLES H.  
PERCY SERVED AS THE CHAIRMAN OF THE DELEGATION, AND  
SENATORS JACOB K. JAVITS AND CLAIBORNE PELL AS  
CO-CHAIRMEN. THE OTHER MEMBERS OF CONGRESS IN THE  
DELEGATION ARE SENATOR ADLAI E. STEVENSON AND  
REPRESENTATIVES PAUL FINDLEY, MARGARET M. HECKLER,  
AND PAUL N. CM CLOSKEY, JR. DR. JOHN W. LEWIS SERVED  
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AS ADMINISTRATOR.

THE DELEGATION MET FOR FOUR HOURS WITH VICE PREMIER OF THE STATE COUNCIL TENG HSIAO-PING. IT HELD DISCUSSIONS WITH OTHER LEADING OFFICIALS AT THE NATIONAL, PROVINCIAL, MUNICIPAL, AND RURAL LEVELS. ITS DISCUSSIONS IN EACH PLACE WERE FRIENDLY, STIMULATING, AND INFORMATIVE AND COVERED IMPORTANT ASPECTS OF SINO-U.S. RELATIONS AND OTHER TOPICS OF MUTUAL CONCERN. DURING ITS TRAVELS THE DELEGATION MEMBERS ASKED QUESTIONS ON THE STRUCTURE OF CHINA'S GOVERNMENT, ITS SOCIETY, AND ITS IDEOLOGY. IN EXPRESSING ITS APPRECIATION FOR THE HOSPITALITY SHOWN THE DELEGATION THROUGHOUT CHINA, THE DELEGATION PARTICULARLY SINGLED OUT FOR PRAISE THE CHINESE PEOPLE'S INSTITUTE OF FOREIGN AFFAIRS LED BY VICE PRESIDENT CHOU CHIU-YEH.

IN PEKING AND OTHER PLACES THE DELEGATION HAD THE OPPORTUNITY TO OBSERVE MANY FACETS OF LIFE IN MODERN CHINA AND TO SEE VARIOUS HISTORICAL SITES. DURING ITS STAY, IT VISITED NOT ONLY PEKING, SHANGHAI, AND NANKING, BUT ALSO THE CITIES AND ENVIRONS OF TSINAN, TSINGTAO, YANGCHOW AND WUHSI. SOME OF THESE PLACES HAD NOT PREVIOUSLY BEEN OPENED TO AMERICAN DELEGATIONS.

THE DELEGATION AT THESE STOPS EXAMINED DIFFERENT TYPES OF AGRICULTURAL COMMUNES, HANDICRAFT AND LIGHT INDUSTRIES, AND HEAVY INDUSTRY. IN EACH PLACE ITS MEMBERS TALKED WITH MANAGERS AND WORKERS, OLD AND YOUNG, AND DEVELOPED AN INSIGHT INTO THE IMPORTANT WOMEN'S ROLE IN THE SOCIETY. THEY VISITED THE FLOOD CONTROL, IRRIGATION, POWER GENERATION, AND LAND RENEWAL PROJECTS ON THE YELLOW RIVER AND THEN WERE AFFORDED THE OPPORTUNITY TO COMPARE THIS PROJECT WITH THE VAST KIANGTU WATER CONTROL PROJECT ON THE HUAI RIVER IN EAST CENTRAL CHINA.

THE DELEGATION NOTED IN PARTICULAR SEVERAL POINTS RELEVANT TO THE NORMALIZATION OF UNITED STATES-CHINA RELATIONS. IT FORESEES NEW OPPORTUNITIES IN THE DEVELOPMENT OF TRADE, THE EXPANDED EXCHANGE OF INFORMATION AND TECHNOLOGY, THE GROWTH OF TRAVEL AND CULTURAL EXCHANGE, AND THE FURTHERING OF MUTUAL CONFIDENTIAL

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UNDERSTANDING BETWEEN THE TWO SOCIETIES. THE DELEGATION GAVE SPECIAL ATTENTION TO THE PROBLEMS CONCERNING THE MAINTENANCE OF PEACE IN THE VAST AREA INVOLVED. IT REAFFIRMED WITH THE CHINESE THAT TRADE BETWEEN THE TWO NATIONS, TO BE OF LASTING VALUE TO BOTH, MUST BE MUTUALLY BENEFICIAL. SINCE THE OPENING OF SINO-U.S. TRADE IN 1972, A GREATER TWO-WAY BALANCE HAS BEEN ACHIEVED THOUGH IN THE LAST MONTHS THE SCOPE OF THAT TRADE HAS BEEN REDUCED. THE CONGRESSIONAL MEMBERS OF THE DELEGATION NOTED

THEIR INTENTION TO STUDY FURTHER QUESTIONS OF TRADE AND COMMERCE AND TO DETERMINE, ON THE U.S. SIDE, HOW TO ESTABLISH SUITABLE AREAS IN WHICH THE ECONOMIC TIES OF THE TWO COUNTRIES CAN BE STRENGTHENED, INCLUDING OUTREACH TO REARRANGE THE IMPORT-EXPORT BLAANCE.

THE DELEGATION NOTED FURTHER THAT TECHNICAL INTERCHANGE IS OF GROWING IMPORTANCE AND SAW POSSIBILITIES FOR FURTHER MUTUAL COOPERATION AS FOR EXAMPLE IN THE TECHNOLOGY OF WATER CONTROL. AS SUCH COOPERATION DEVELOPS, THE MEMBERS STATED, AREAS NOW QUITE UNEXPECTED AND UNEXPLORED BETWEEN THE TWO NATIONS MIGHT DEVELOP.

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O R 160910Z AUG 75  
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INFO USLO PEKING  
USMISSION NATO BRUSSELS  
USMISSION USUN NEW YORK

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PARTICULAR ATTENTION WAS PAID TO ADDITIONAL AREAS FOR TECHNICAL EXCHANGE IN THE SCIENTIFIC FIELDS OF AGRICULTURE AND AQUACULTURE. THE DELEGATION STATED THAT THESE SHOULD BE EXPANDED WHERE POSSIBLE AND WHERE MUTUALLY BENEFICIAL. SIMILARLY, FROM ITS VISITS TO HOSPITALS, CONVALESCENT HOMES, AND CHILDCARE CENTERS, IT COULD SEE OPPORTUNITIES FOR MUTUAL BENEFIT FROM EXPANDING TECHNICAL INTERCHANGE AND RESEARCH COOPERATION IN THE MEDICAL AND HEALTH FIELDS AS FOR EXAMPLE, ON THE PART OF THE U.S., IN PEER REVIEW AND CANCER RESEARCH AND, ON THE PART OF CHINA, IN ACUPUNCTURE ANESTHESIOLOGY AND RURAL MEDICAL PRACTICE.

AS TO TRAVEL AND CULTURAL EXCHANGES, THE DELEGATION NOTED THAT THE UNITED STATES AND CHINA ALREADY ENJOY AN INCREASING EXCHANGE AND THAT THERE IS A VAST INTEREST IN TRAVEL TO THE PEOPLE'S REPUBLIC OF CHINA IN THE UNITED STATES. THE MEMBERS OF THE DELEGATION LOOK FORWARD TO FUTURE CONGRESSIONAL VISITS

TO CHINA INCLUDING THOSE OF CONGRESSWOMEN. IN RESPECT TO ITS POSITION, THE DELEGATION EMPHASIZED THE IMPORTANCE OF EXPANDING TRAVEL FROM CHINA TO THE U.S. THE DELEGATION EXPRESSED THE HOPE THAT IT MIGHT RECIPROCATATE THE HOSPITALITY SHOWN TO IT AND OTHER CONGRESSIONAL DELEGATIONS. THE MEMBERS  
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LOOK FORWARD TO THE TIME WHEN OFFICIALS OF THE PEOPLE'S REPUBLIC OF CHINA, INCLUDING THOSE OF THE NATIONAL PEOPLE'S CONGRESS, WILL VISIT THE UNITED STATES AND, WHEN THE TIME IS PROPITIOUS, TO ENGAGE IN BILATERAL DISCUSSIONS. THEY EXPRESSED THE BELIEF THAT IT IS IMPORTANT TO EXPOSE BOTH SYSTEMS TO FIRST-HAND OBSERVATION AND THAT THE PEOPLE'S REPUBLIC OF CHINA CAN DERIVE AS MUCH BENEFIT FROM THAT PROCESS AS HAD BEEN DERIVED FROM THE DELEGATION'S VIEW OF CHINA.

AS TO THE MAINTENANCE OF PEACE, THE DELEGATION CONSIDER THE SHANGHAI COMMUNIQUE AN EXCELLENT BASIS FOR IMPROVED RELATIONS. IT HOPES THE VISIT OF PRESIDENT FORD TO CHINA LATER THIS YEAR WILL FURTHER CEMENT THIS BASIS. FURTHERMORE ITS MEMBERS EXPRESSED THE HOPE THAT IN THE SPIRIT OF THE SHANGHAI COMMUNIQUE NOTHING WILL OCCUR TO BREACH THE PEACE ON THE KOREAN PENINSULA AND THAT EACH SIDE SHOULD DEVOTE ITS VERY BEST EFFORTS TO THIS END.

THE DELEGATION WILL MAKE A WRITTEN REPORT TO PRESIDENT FORD AND TO THE CONGRESS SHORTLY AFTER ITS RETURN. IT STATED THAT COPIES OF THIS REPORT WILL ALSO BE MADE AVAILABLE TO ITS HOSTS IN CHINA AND TO AMBASSADORS HUANG CHEN AND HAN HSU OF THE LIAISON OFFICE OF THE PEOPLE'S REPUBLIC OF CHINA IN WASHINGTON AND AMBASSADOR HUANG HUA, CHINA'S PERMANENT REPRESENTATIVE TO THE UN. IN THIS REPORT, BASED UPON ITS DIRECT OBSERVATIONS, THE DELEGATION PROPOSES TO ENDEAVOR TO CORRECT MISCONCEPTIONS HELD IN THE U.S. ABOUT THE PEOPLE'S REPUBLIC OF CHINA, AND IT SINCERELY HOPES SIMILAR EFFORTS MAY BE MADE ON THE CHINESE SIDE ABOUT MISCONCEPTIONS REGARDING THE U.S. HELD IN THE PEOPLE'S REPUBLIC OF CHINA.

THE MEMBERS OF THE DELEGATION THROUGHOUT THE VISIT NOTED FREQUENT REFERENCES TO THE FRIENDSHIP OF THE UNITED STATES AND THE PEOPLE'S REPUBLIC OF CHINA. THEY CONSIDERED THESE REFERENCES A SIGNIFICANT CHANGE FROM THE TWO DECADES OF ALIENATION IN U.S.-CHINA RELATIONS. THEY EXPRESSED THE HOPE THAT THIS NEW SPIRIT OF FRIENDSHIP -- THE SPIRIT OF THE SHANGHAI COMMUNIQUE -- WOULD CONTINUE TO DEEPEN  
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AND TO ANIMATE BOTH PEOPLES AND BOTH COUNTRIES IN  
THE YEARS AHEAD, AND EXPRESSED THEIR GREAT APPRECIATION  
FOR THE GENEROUS RECEPTION GIVEN THE DELEGATION  
THROUGHOUT ITS ENTIRE STAY IN THE PEOPLE'S  
REPUBLIC OF CHINA. END TEXT DEPARTURE COMMUNIQUE.  
HODGSON

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